

SAFEGUARDING THE GLOBAL CHIP SUPPLY: LESSONS FROM PRC'S TECHNOLOGY ACQUISITION TACTICS IN TAIWAN

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Taiwan's technological advantage, especially in the semiconductor sector, serves as a key factor for deterring a Chinese invasion. However, there are documented cases of the PRC using multiple strategies to acquire Taiwanese technologies to reduce its reliance on Taiwan, and international supply chains, before possible military action. This issue brief will aim to outline these strategies, which include industrial espionage, talent poaching, and the use of shell companies, investment channels and joint ventures for technological appropriation or further cross-strait integration. Amid intensifying Chinese efforts to appropriate Taiwanese technology, the EU and other Western allies must draw strategic lessons from Taiwan to protect their own supply chains and thereby increase their economic security.

Introduction

Taiwan's worldwide dominance in semiconductor manufacturing has transformed the island into a frontline in the global technological rivalry between democratic and autocratic regimes. Spearheaded by the Taiwan Semiconductor Manufacturing Company (TSMC), Taiwan currently produces 60 percent of the world's semiconductors and 95 percent of the most advanced chips in the market.¹ These small components are of crucial importance for Western countries, which rely on them for

domestic manufacturing² and aim to “de-risk” their supply chains amid rising competition with China.³

For the People's Republic of China (PRC), the semiconductor industry has an additional strategic layer since the country regards the island of Taiwan as a rogue Chinese province that separated from the mainland in 1949, and must be reclaimed by any means necessary.⁴ However, according to the so-called “silicon shield” theory,

Taiwan's technological superiority may serve as its main protection against a Chinese attack for two reasons. Firstly, since China purchased 53.8 percent of aggregate Taiwanese microchip exports as of 2023,⁵ it may be reluctant to invade Taiwan due to this heavy dependence and the severe economic consequences such an action would entail. Any military action, be it a blockade or a full-scale invasion, would disrupt China's access to advanced chips due to supply chain severances or infrastructure destruction. Secondly, advanced microchips are a national security issue for the U.S. and many of its economically advanced allies, who would be compelled to defend Taiwan in a potential conflict.⁶

Although its technological superiority may seem to benefit Taiwan strategically, China-Taiwan relations have been deteriorating since 2016⁷ and cross-strait tensions have been on the rise, marked by increased military pressure⁸ and a range of subversive Chinese activities targeting Taiwan.⁹ Industrial espionage has also been intensifying as China ramped up its efforts to reduce its dependence on Taiwanese microchips and Western semiconductor supply chains more broadly.

To achieve this, Beijing has relied on a diverse strategy consisting of talent poaching, establishing shell companies, extractive joint ventures, and technology transfer through academic exchanges. While China has been unable to fully domesticize production despite long-term efforts, with only 16 percent of advanced microchips produced on the Chinese mainland as of 2019,¹⁰ its technology appropriation strategies are becoming increasingly successful. In 2024, a TSMC chip was found on a Huawei product despite export restrictions,¹¹ and concerns are on the rise regarding the company's ability to safeguard its newest AI chip technology.¹²

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establishing anti-espionage task forces, and conducting company investigations, the EU, the U.S., and their like-minded Indo-Pacific allies should attempt to counter the PRC's technology appropriation through promoting the diversification of Taiwan's semiconductor industry, enhancing talent retention incentives, implementing joint export controls, and striving for high-level strategic dialogue with Taiwan. This will allow Taiwan to maintain its unique "silicon shield" advantage and reinforce the security of Western semiconductor supply chains. The EU should pay attention to the developments in Taiwan, not only due to the increased insecurity for Taiwan and increased costs for microchips, but also because Chinese strategies are at risk of being implemented, or are already in place, in Europe.

Chinese Technology Transfer Ecosystem and Industrial Strategies

The PRC has a long history of utilizing and illegally appropriate foreign technologies to modernize its industry and military. Although such appropriation systems exist in many countries worldwide, China's foreign technology transfer ecosystem is different from western

actors by being state-led and controlled by the Chinese Communist Party (CCP), which is superordinate to key state actors such as the State Council or the People's Liberation Army (PLA). The CCP has further strengthened its oversight of national science and technology (S&T) development through establishing the Central Science and Technology Commission as the highest S&T governing body in March 2023.¹³

Pursuant to its military-civil fusion strategy emphasizing cross-sector technology sharing, China has employed a variety of actors within its technology transfer ecosystem.¹⁴ These include several government departments, the military, the defense-affiliated “Seven Sons of National Defense” universities¹⁵ believed to have close ties to the PLA, and other civilian research institutes. Notable is also the inclusion of the commercial sector through government-owned investment funds with special attention paid to dual-use industry companies.¹⁶ The PRC also frequently relies on its chipmaker companies for talent acquisition, with better

wage incentives and benefits being particularly used for recruiting Taiwanese engineers.¹⁷

The CCP has been heavily involved in economic affairs since the PRC's industrialization began in 1979. This helped fuel national economic growth by building infrastructure, supporting education and research, but also utilizing subsidies, industrial espionage and mercantilist policies to benefit domestic companies.¹⁸ In line with this, the PRC launched its “Made in China 2025” strategy in 2015 with the goal of “raising domestic content of core components and materials to 40 percent by 2020 and 70 percent by 2025”. However, the first target was only met in 2022 due to supply chain strains caused by the COVID-19 pandemic.¹⁹ China ultimately aims to reduce its strategic reliance on Western supply chains, increase self-reliance, and move its economy from assembly to advanced production.

Despite this, China has struggled to achieve leadership in the semiconductor industry dominated by Taiwan due to its lack of domestic know-how, regarded as one of the country's main industrial deficiencies.²⁰ The knowledge gap has been further exacerbated by export restrictions imposed on lithography machinery in 2019²¹ and advanced manufacturing equipment in 2022-2023.²² China has a long way to go before they can compete internationally in the high-end semiconductor industry.

Although the PRC has only achieved its first “Made in China” goal in 2022,²³ the country has been making significant advancements in the legacy chips sector deemed peripheral by the West.²⁴ Legacy chips are larger than their cutting-edge counterparts produced by the TSMC. However, they can be used in a broad range of products ranging from electric vehicles, a sector where China has already assumed global leadership,²⁵ to dual-use missile and radar systems, which could be utilized by the PLA.²⁶

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China is predicted to surpass Taiwan in the legacy sector by 2027.²⁷ However, to fully domesticize production, Beijing aims to acquire advanced Taiwanese semiconductor technology through a range of industrial espionage tactics. Producing advanced microchips on the Chinese mainland would arguably be less efficient compared to Taiwanese production, which is well-integrated into global supply chains. On the other hand, successfully appropriating TSMC's and other Taiwanese companies' know-how would allow Beijing to effectively suppress parts of the global competition through heavily subsidizing Chinese companies—leading to lower incomes, reduced R&D investments and, ultimately, a slowdown in innovation for the EU and like-minded states.²⁸

Technology Appropriation through Talent Poaching, Regulatory Loopholes

Chinese industrial espionage activities against Taiwan have intensified over the last five years, with talent poaching seemingly being the most prevalent strategy. The Taiwanese National Investigation Bureau has reported over 100 cases of attempted talent poaching since 2020. In March 2025, the Bureau had sent 180 operatives to raid 11 companies including China's Semiconductor Manufacturing International Corporation (SMIC), the country's largest chipmaker.²⁹ SMIC had supposedly set up a shell company in the Taiwanese city of Hsinchu, where TSMC's headquarters is located, and attempted to illegally recruit Taiwanese engineers, pretending to be a Samoan high-tech company.³⁰

By recruiting Taiwanese talents, China becomes able to fuel its “catch-up economy” driven by imitating or reverse engineering foreign technologies to subsequently patent them domestically, effectively avoiding all related R&D costs.³¹ A prime example of this strategy is PRC's flagship

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company Huawei, which secured over 56,000 5G and AI patents with minimal R&D investments.³² The talent poaching strategy is especially effective in Taiwan as China is able to offer much higher wages and extra benefits to Taiwanese staff willing to relocate to the mainland. Beijing also regularly employs a “young and old teams” strategy by targeting senior company managers and letting them construct their own teams comprised of previous, trusted colleagues.³³

Despite this, China does face certain challenges in its poaching efforts, since the attractiveness of employment on the mainland is reduced by limited career mobility of Taiwanese employees due to loyalty concerns.³⁴ Moreover, Taiwanese engineers that have worked in the PRC are often labelled as traitors and struggle to find employment after returning home. To overcome such challenges, China complements its recruitment with operations in Taiwan. Apart from the SMIC shell company, in 2022 Chinese semiconductor firms Starblaze Technology and Tongfu Microelectronics were investigated for establishing illegal R&D offices in Hsinchu

and handling their payrolls via Hong Kong subsidiaries.³⁵

Since Taiwanese authorities often struggle to find convicting evidence, Chinese firms' confidence has been on the rise. In 2024, eight PRC companies were investigated for having set up illegal offices in Taiwan, while being financially backed by CCP's Ministry of Finance and the China Development Fund. Among the firms were North Huachang, ranking among the top 100 Chinese electronics companies, and Shanghai Hanxin Technology directly supported by the PRC government. A common trick exploited by the companies is requiring the poached engineers to set up union insurance or insure themselves through their relatives to avoid detection by the Taiwanese authorities.³⁶

Another technology extraction model employed by the PRC is so-called "remote poaching". In a notable 2021 case, Chinese integrated circuit (IC) design company Bitmain purchased AI microchip design services from a Taiwanese firm WiseCore Tech through its spin-off company Beijing Jingshi. This allowed Bitmain to rely

on an entirely Taiwanese team of engineers at WiseCore who completed design requests, ordered the microchips to be manufactured at TSMC, packaged, and subsequently shipped to China. Due to being backed by mainland Chinese investments and operating in Taiwan without approval, Beijing Jingshi violated Taiwanese law, leading to its and WiseCore's operations being shut down in 2022. However, strikingly, if WiseCore were to merely fulfill orders for a PRC company without active operations in Taiwan, the business structure would have been fully legal due to a legislative loophole.³⁷

Similarly, China has exploited the lack of Taiwanese regulation regarding non-core technologies to attract L&K Engineering, a Taiwanese company specializing in cleanroom engineering to the Shenzhen technology cluster. By being allowed to expand to China, L&K has become one of the key suppliers of Chinese semiconductor companies such as SMIC and Fujian Jinhua, while also establishing connection with firms under Huawei's supplier network. The company is now co-listed in both Taipei and Shanghai and raises concerns due to potential technology transfers and actively assisting China in developing its domestic semiconductor supply chain.³⁸

Measures controlling economic espionage were accompanied by a broader effort to mitigate Chinese infiltration activities. In March, Taiwan announced a new 17-point strategy including reinstating military courts to rule on espionage cases, screening of overseas Chinese residents, and defense against cyberattack and cognitive warfare.

Response from Taiwan and the West

Taiwan has responded to the Chinese talent poaching and technology transfer through a combination of government-mandated as well as company measures. In 2019, Taiwan launched a re-shoring initiative to incentivize domestic companies into moving their operations from the PRC back to Taiwan.³⁹ A year later, Taiwan's Ministry of Justice established a new task force under its National Security Bureau with the aim of tackling PRC's talent poaching activities.⁴⁰ Three years later, this was followed by a National Security Act amendment, penalizing economic espionage and extraterritorial use of core technologies with 12 years of imprisonment and fines ranging from \$5-100 million NTD.⁴¹

In addition, the TSMC formulated clear 2030 employee satisfaction and compensation targets to increase talent attraction and retention.⁴²

Measures controlling economic espionage were accompanied by a broader effort on the part of President Lai Ching-te's administration to mitigate Chinese infiltration activities in Taiwan. In March, the government announced a new 17-point strategy including reinstating military courts to rule on espionage cases, screening of overseas Chinese residents, and defense against cyberattack and cognitive warfare.⁴³ The stricter screening of Chinese residents also includes more frequent crackdowns on Taiwanese illegally holding PRC documents, which is forbidden by Taiwanese law.⁴⁴

Amid intensifying cross-strait tensions, Lai's administration further called for deeper Taiwan-U.S. economic ties to establish a "non-red supply" chain to help balance its ongoing trade imbalance with the U.S., mitigate the current tariff threats, and bolster economic security.⁴⁵ These diversification efforts were spearheaded by the TSMC, which invested \$100 billion to establish a new fabrication plant (fab) in Arizona.⁴⁶ The company is also currently constructing its European fab in Dresden, planning to complement it with an advanced chip design center.⁴⁷

To combat China's technology transfer attempts and slow down its technological progress, the U.S. restricted the export of AI chips with dual-use potential to the Chinese mainland in 2022 by introducing a three-tiered licensing system.⁴⁸ In their respective Chips Acts, the EU and the U.S. further addressed shared concerns, aiming to reduce dependency on offshore chip manufacturing and strengthen their supply chain resilience. While the funding structure of both pieces of legislation differs, both allied players aim to onshore chipmaking facilities and ramp up domestic R&D. Another aim of both

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Chips Acts is to establish a deeper collaboration with Japan, which is regarded as a key regional stakeholder and a "like-minded democracy".⁴⁹

In the 5th EU-Japan High Level Economic Dialogue, both partners have vowed to conduct shared risk assessment and information to prevent critical technology leakages.⁵⁰ As a further preventative measure, the U.S. introduced an outbound investment screening mechanism to scrutinize investment to China connected with crucial advanced technology.⁵¹ Responding to U.S. demands, the Netherlands imposed export restrictions on its flagship company ASML in 2023.⁵² ASML is a world-leading manufacturer of advanced lithography machinery used for microchip etching, allowing chipmakers to "mass produce patterns on silicon".⁵³ A new set of restrictions announced in 2024 requires the company to apply for government licenses when exporting equipment to China and bans it from servicing its existing equipment in the PRC.⁵⁴

Despite these measures, approximately 10 Chinese are investigated for illegal activities each year,⁵⁵ and Taiwan continues to face significant regulatory and human capital challenges. The island's semiconductor industry has been experiencing a talent shortage, with 22,820 unfulfilled engineer jobs reported as

of 2023. This issue is further exacerbated by the intensifying international competition in the industry, causing an outflow of talents to higher-paying countries such as the PRC.⁵⁶ While supply chain diversification attempts and EU-U.S. export restrictions may reduce the immediate technology appropriation risk, China still has the potential to lure in talents through its generous research funding and larger research teams.⁵⁷ Moreover, Taiwanese legal protection against foreign investment only covers parts of the island's supply chain, leaving especially non-core technologies such as cleanrooms exposed.⁵⁸

Policy Recommendations

Amid intensifying Chinese efforts to appropriate Taiwanese technology, the EU and other Western allies must draw strategic lessons from Taiwan to protect their own supply chains and thereby increase their economic security. Although the focus had largely been on the Russia-Ukrainian conflict, examining the Taiwan case may provide valuable policy lessons for protecting the Western technological edge against hostile

actors. In line with this, four broader policy lines are recommended.

1. Enhance anti-espionage measures

Taiwan's response to Chinese infiltration attempts through strengthening its National Security Act, establishing anti-espionage task forces, and conducting coordinated company investigations is a model the EU should consider replicating. EU member-states should attempt to harmonize their foreign investment screening mechanisms and remove legal loopholes pertaining to non-key technologies, which might serve as a backdoor for espionage due to being overlooked. Brussels should further attempt to establish a shared registry of suspicious firms linked to the CCP. It is clear that any legislative or political weakness will be used by malign foreign actors, and not only China.

2. Fortify cybersecurity and talent retention policies

To counteract Chinese talent poaching attempts, the EU and Taiwan should jointly invest in their respective cybersecurity frameworks for intellectual property protection such as Information Sharing and Analysis Centers (ISACs). In parallel, talent retention measures comprised of adequate financial compensation, innovative freedom, and R&D partnerships should be implemented to prevent brain drain toward the PRC. To de-risk supply chains, the EU should consider joint PhD programs to secure employment pathways for engineers working with trusted Taiwanese chipmakers.

3. Promote supply chain diversification

The Dresden fab is an excellent first step. The EU should promote the establishment of Taiwanese fabrication plants by simplifying regulatory processes, offering financial incentives, and integrating Taiwanese partners into its R&D networks. These overseas facilities would make it harder for the PRC to conduct espionage activities, while serving as a crucial node in the new non-red supply chain.

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4. Deepen diplomatic engagement and promote dialogue

Similar to the EU-Japan High Level Economic Dialogue, Brussels should eventually aim to establish a collaboration with its Taiwanese counterpart. By doing so, both sides would be able to coordinate their export control regimes, conduct risk assessments, and share essential semiconductor research.

Conclusion

The Taiwanese semiconductor technology is not merely a domestic asset. Taiwan's semiconductor prowess is a key aspect of the island's domestic security and underpins global technological security. As the PRC ramps up its efforts to appropriate Taiwanese intellectual property and lure talents to its shores, the risks extend far beyond the Taiwan Strait. The EU and its allies must, therefore, recognize these tactics as a part of a broader effort to undermine democratic innovation ecosystems and refocus the economy towards China and not the U.S. and Europe.

Learning from Taiwan's experience, the EU and its like-minded allies should center their policy on enhancing anti-espionage measures, closing regulatory loopholes, improving cybersecurity and talent retention measures as well as striving for diversified, democratic supply chains. This can be achieved partly through integrating Taiwan into the EU's R&D networks, establishing shared export controls and innovation hubs, and promoting strategic dialogue in the field of tech diplomacy.

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